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Mr S Crirdland Burgess Hill Town Council 96 Church Walk Burgess Hill West Sussex RH15 9AS

11 June 2024

**Dear Steve** 

Re: Burgess Hill Town Council
Internal Audit Year Ended 31 March 2024 – Year-End Audit report

## **Executive summary**

Following completion of our year-end internal audit on 11 June 2024 we enclose our report for your kind attention and presentation to the council. This report contains details of the additional testing conducted at year-end and should be considered alongside the interim audit report issued following our interim audit on 11 October 2023. The audits were conducted in accordance with current practices and guidelines and testing was risk based. Whilst we have not tested all transactions, our samples have where appropriate covered the entire year to date.

Our report is presented in the same order as the assertions on the internal auditor report within the published AGAR. The start of each section details the nature of the assertion to be verified. Testing requirements follow those detailed in the audit plan previously sent to the council, a copy of this is available on request. The report concludes with an opinion as to whether each assertion has been met or not. Where appropriate recommendations for action are shown in bold text and are summarised in the table at the end of the report.

Our sample testing did not uncover any errors or misstatements that require reporting to the external auditor at this time, nor did we identify any significant weaknesses in the internal controls such that public money would be put at risk.

It is clear the council takes governance, policies and procedures seriously and I am pleased to report that overall, the systems and procedures you have in place are fit for purpose and whilst my report may contain recommendations to change these are not indicative of any significant failings, but rather are pointers to improving upon an already well-ordered system.

It is therefore our opinion that the systems and internal procedures at Burgess Hill Town Council are well established and followed.

#### Regulation

The Accounts and Audit Regulations 2015 require smaller authorities, each financial year, to conduct a review of the effectiveness of the system of internal control and prepare an annual governance statement in accordance with proper practices in relation to accounts. In addition to this, a smaller authority is required by Regulation 5(1) of the Accounts and Audit Regulations 2015 to "undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance."

Internal auditing is an independent, objective assurance activity designed to improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes. The purpose of internal audit is to review and report to the authority on whether its systems of financial and other internal controls over its activities and operating procedures are effective.

Internal audit's function is to test and report to the authority on whether its specific system of internal control is adequate and working satisfactorily. The internal audit reports should therefore be made available to all Members to support and inform them when they considering the authority's approval of the annual governance statement.

#### Independence and competence

Your audit was conducted by Andy Beams of Mulberry & Co, who has over 30 years' experience in the financial sector with the last 13 years specialising in local government.

Your auditor is independent from the management of the financial controls and procedures of the council and has no conflicts of interest with the audit client, nor do they provide any management or financial assistance to the client.

## **Engagement Letter**

An engagement letter was previously issued to the council covering the 2023/24 internal audit assignment. Copies of this document are available on request.

## Planning and inherent risk assessment

The scope and plan of works including fee structure was issued to the council under separate cover. Copies of this document are available on request. In summary, our work will address each of the internal control objectives as stated on the Annual Internal Audit Report of the AGAR.

It is our opinion that the inherent risk of error or misstatement is low, and the controls of the council can be relied upon and as such substantive testing of individual transactions is not required. Testing to be carried out will be "walk through testing" on sample data to encompass the period of the council year under review.

#### **Year-End Audit**

The year-end audit was conducted remotely. Information was requested from the council in advance of the audit taking place, and this was reveiwed along with other information published on the council's website <a href="https://www.burgesshill.gov.uk">www.burgesshill.gov.uk</a>

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## **Interim Audit - Points Carried Forward**

Audit Point	Audit Findings	Council comments on actions
		taken since interim visit
B. FINANCIAL	I note that five councillors have not resubmitted a form since	To be reviewed at the next
REGULATIONS,	the May 2023 election, and these should be updated as soon as	interim audit.
<b>GOVERNANCE AND</b>	possible.	
PAYMENTS		
D. BUDGET, PRECEPT	I note that at the time of the interim audit, there are three	Resolved at the date of the final
AND RESERVES	earmarked reserves showing a negative balance and these will	internal audit.
	need to be cleared by the end of the financial year.	

#### **B. FINANCE REGULATIONS, GOVERNANCE AND PAYMENTS**

# Internal audit requirement

This authority complied with its Finance Regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for.

#### **Audit findings**

## Check that the council's Finance Regulations are being routinely followed.

Further to the detailed testing conducted at the interim audit, I reviewed the minutes and associated financial papers on the council website and am satisfied that the council continues to follow its adopted Financial Regulations and properly approves payments.

#### C. RISK MANAGEMENT AND INSURANCE

## Internal audit requirement

This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.

#### **Audit findings**

We discussed assertion 8 on the Annual Governance Statement and whether this had any impact on the council.

"We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements."

The RFO confirmed that they were not aware of any event having a financial impact that was not included in the accounting statements.

# D. BUDGET, PRECEPT AND RESERVES

#### Internal audit requirement

The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.

## **Audit findings**

A review of agendas and supporting documents for the Finance KAG meetings shows that detailed financial information is regularly presented to councillors for review, including reviews of budget performance, reserves positions and bank reconciliations. This provides councillors with sufficient financial information to make informed decisions.

Analysis of the council's year-end income and expenditure report demonstrates that the council budget was set appropriately and has been carefully monitored throughout the year.

At the end of the financial year, the council held circa £894,632 in earmarked reserves (EMR) split between a range of clearly identifiable planned projects of the council.

The council also held circa £261,233 in the general reserve at the end of the financial year, allowing for the surplus generated from the budget.

The Joint Panel on Accountability and Governance (JPAG) Practitioner's guide states 'the generally accepted recommendation with regard to the appropriate minimum level of a smaller authority's general reserve is that this should be maintained at between three and twelve months of net revenue expenditure' (para 5.33).

The general reserve balance is within the recommended range.

#### **G. PAYROLL**

#### Internal audit requirement

Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.

#### **Audit findings**

I reviewed the total figure being included within box 4 (staff costs) on the Annual Governance and Accountability Return (AGAR) and was able to confirm from the accounting software that this includes only salary payments, HMRC payments and pension contributions.

#### H. ASSETS AND INVESTMENTS

#### Internal audit requirement

Asset and investments registers were complete and accurate and properly maintained.

## **Audit findings**

I confirmed the asset register total matches that included in box 9 (total fixed assets plus long term investments and assets) on the AGAR and was able to trace the changes to the previous year's total against the asset register.

The council has a Public Works Loan Board (PWLB) loan, and I confirmed the year-end balance and in year payments against the PWLB documents.

## I. BANK AND CASH

# Internal audit requirement

Periodic and year-end bank account reconciliations were properly carried out.

# Audit findings

At the interim audit I noted 'I noted that the reconciliation and bank statement have not been signed in accordance with the Financial Regulations, and I will need to see evidence of this practice being reintroduced at the final internal audit to allow for a positive sign-off for this internal control objective.'

I reviewed the March 2024 bank reconciliation for all accounts and was able to confirm the year-end balances to the bank statements and found no errors.

Due to the size of the council's annual budget, it does not benefit from the £85,000 protection limit offered by the Financial Services Compensation Scheme (FSCS). The council has mitigated this risk and opened accounts with different providers.

## J. YEAR END ACCOUNTS

## Internal audit requirement

Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.

# **Audit findings**

The council, at its meeting to sign off the year-end accounts, must discuss Section 1 of the AGAR (Annual Governance Statement) and record this activity in the minutes of the meeting. **COUNCIL IS REMINDED THAT THIS MUST BE A SEPARATE AGENDA ITEM PRIOR TO THE SIGNING OF SECTION 2 OF THE AGAR (ANNUAL ACCOUNTS).** 

# Section 1 - Annual Governance Statement

Based on the internal audit finding I recommend using the table below as the basis for that discussion.

	Annual Governance Statement	'Yes', means that this authority	Suggested response based on evidence
1	We have put in place arrangements for	prepared its accounting statements in	YES – accounts follow latest
	effective financial management during the	accordance with the Accounts and Audit	Accounts and Audit
	year, and for the preparation of the	Regulations.	Regulations and practitioners
	accounting statements.		guide recommendations.
2	We maintained an adequate system of	made proper arrangements and	YES – there is regular
	internal control including measures designed	accepted responsibility for safeguarding	reporting of financial
	to prevent and detect fraud and corruption	the public money and resources in its	transactions and accounting
	and reviewed its effectiveness.	charge.	summaries, offering the
			opportunity for scrutiny.
3	We took all reasonable steps to assure	has only done what it has the legal	YES – the Clerk advises the
	ourselves that there are no matters of actual	power to do and has complied with	council in respect of its legal
	or potential non-compliance with laws,	Proper Practices in doing so.	powers.
	regulations and Proper Practices that could		
	have a significant financial effect on the		
	ability of this authority to conduct its		
	business or manage its finances.		
4	We provided proper opportunity during the	during the year gave all persons	YES – the requirements and
	year for the exercise of electors' rights in	interested the opportunity to inspect	timescales for 2022/23 year-
	accordance with the requirements of the	and ask questions about this authority's	end were followed.
	Accounts and Audit Regulations.	accounts.	
5	We carried out an assessment of the risks	considered and documented the	<b>YES</b> – the council has a risk
	facing this authority and took appropriate	financial and other risks it faces and	management scheme and
	steps to manage those risks, including the	dealt with them properly.	appropriate external
	introduction of internal controls and/or		insurance.
	external insurance cover where required.		
6	We maintained throughout the year an	arranged for a competent person,	YES – the council has
	adequate and effective system of internal	independent of the financial controls	appointed an independent
	audit of the accounting records and control	and procedures, to give an objective	and competent internal
	systems.	view on whether internal controls meet	auditor.
		the needs of this smaller authority.	
7	We took appropriate action on all matters	responded to matters brought to its	YES – matters raised in
	raised in reports from internal and external	attention by internal and external audit.	internal and external audit
	audit.		reports have been addressed.
8	We considered whether any litigation,	disclosed everything it should have	<b>YES</b> – no matters were raised
	liabilities or commitments, events or	about its business activity during the	during the internal audit
	transactions, occurring either during or after	year including events taking place after	visits.
	the year-end, have a financial impact on this	the year end if relevant.	

	authority and. Where appropriate, have		
	included them in the accounting statements.		
9	Trust funds including charitable – In our	has met all its responsibilities where, as	YES – the council has met its
	capacity as the sole managing trustee we	a body corporate, it is a sole managing	responsibilities as a trustee.
	discharged our accountability	trustee of a local trust or trusts.	
	responsibilities for the fund(s)/asset(s),		
	including financial reporting and, if required,		
	independent examination or audit.		

# **Section 2 – Accounting Statements**

AGAI	R box number	2022/23	2023/24	Internal Auditor notes
1	Balances brought forward	975,365	912,469	Agrees to 2022/23 carry forward (box 7)
2	Precept or rates and levies	933,618	965,833	Figure confirmed to central precept record
3	Total other receipts	178,732	528,465	Agrees to underlying accounting records
4	Staff costs	677,466	733,081	Agrees to underlying accounting records. Includes only expenditure allowed as staff costs (see section G)
5	Loan interest/capital repayments	16,274	16,052	Confirmed to PWLB documents
6	All other payments	481,506	501,768	Agrees to underlying accounting records
7	Balances carried forward	912,469	1,155,866	Casts correctly and agrees to balance sheet
8	Total value of cash and short- term investments	955,252	1,348,578	Agrees to bank reconciliation for all accounts
9	Total fixed assets plus long- term investments and assets	2,113,036	2,116,154	Matches asset register total and changes from previous year have been traced
10	Total borrowings	222,000	210,000	Confirmed to PWLB documents
11a	Disclosure note re Trust Funds (including charitable)	Yes	Yes	Yes – the council is a sole trustee
11b	Disclosure note re Trust Funds (including charitable)	Yes	Yes	N/A – the council has met the disclosure requirements

# **Audit findings**

The year-end accounts have been correctly prepared on an income and expenditure basis with the box 7 and 8 reconciliation explained due to year-end debtors, creditors, accruals, payments in advance and receipts in advance. I was able to cross reference the accounting system reports and evidence that the figures entered to the AGAR are consistent with the accounting records maintained during the year.

The AGAR correctly casts and cross casts and last year's comparatives match the figures submitted for 2022/23 and published on the council website.

The variance analysis has been completed to explain the variances exceeding 15% where required, and in my opinion, contains sufficient narrative and quantitative information for the External Auditor.

#### K. LIMITED ASSURANCE REVIEW

#### Internal audit requirement

IF the authority certified itself as exempt from a limited assurance review in 2022/23, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2022/23 AGAR tick "not covered")

## **Audit findings**

The council did not certify itself exempt in 2022/23 due to exceeding the income and expenditure limits and this test does not apply.

## L: PUBLICATION OF INFORMATION

#### Internal audit requirement

The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation

#### **Audit findings**

For councils with a turnover over £25,000, it is recommended best practice to follow the Local Government Transparency Code 2015, but not a statutory requirement and therefore not subject to verification during the internal audit.

All councils are required to follow The Accounts and Audit Regulations which include the following requirements:

13(1) An authority must publish (which must include publication on that authority's website)

- (a) the Statement of Accounts together with any certificate or opinion entered by the local auditor in accordance with section 20(2) of the Act; and
- (b) the Annual Governance Statement approved in accordance with regulation 6(3)

13(2) Where documents are published under paragraph (1), the authority must

- (a) keep copies of those documents for purchase by any person on payment of a reasonable sum; and
- (b) ensure that those documents remain available for public access for a period of not less than five years beginning with the date on which those documents were first published in accordance with that paragraph.

I was able to confirm that pages 4 (Annual Governance Statement), 5 (Accounting Statements) and 6 (External Auditor's Report and Certificate) of the AGAR are available for review on the council website for financial years 2018/19 to 2022/23 inclusive.

#### M: EXERCISE OF PUBLIC RIGHTS - INSPECTION OF ACCOUNTS

## Internal audit requirement

The authority has demonstrated that during summer 2023 it correctly provided for the exercise of public rights as required by the Accounts and Audit Regulations.

# **Audit findings**

Inspection – key dates	2022/23 Actual	2023/24 Proposed
Date AGAR signed by council	27 June 2023	24 June 2024
Date inspection notice issued	28 June 2023	25 June 2024
Inspection period begins	29 June 2023	27 June 2024
Inspection period ends	9 August 2023	7 August 2024
Correct length (30 working days)	Yes	Yes
Common period included (first 10	Yes	Yes
working days of July)		

I am satisfied the requirements of this control objective were met for 2022/23, and assertion 4 on the Annual Governance Statement can therefore be signed off by the council. I was able to confirm that the proposed dates for 2023/24 meet the statutory requirements.

# Achievement of control assertions at year-end audit date

Based on the tests conducted during the year-end audit, our conclusions on the achievement of the internal control objectives are summarised in the table below and are reflected in the completion of the Annual Internal Audit Report within the AGAR.

	INTERNAL CONTROL OBJECTIVE	YES	NO	NOT COVERED
Α	Appropriate accounting records have been properly kept throughout the financial year	<b>√</b>		
В	This authority complied with its Finance Regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for	<b>√</b>		
С	This authority assesses the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these	✓		
D	The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.	<b>√</b>		
Е	Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for	<b>√</b>		
F	Petty cash payments were properly supported by receipts, all petty cash expenditure was approved, and VAT appropriately accounted for	✓		
G	Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.	<b>√</b>		
Н	Asset and investments registers were complete and accurate and properly maintained.	<b>√</b>		
-1	Periodic bank account reconciliations were properly carried out during the year.	<b>√</b>		
J	Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.	<b>√</b>		
K	If the authority certified itself as exempt from a limited assurance review in 2022/23, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2022/23 AGAR tick "not covered")			<b>✓</b>
L	The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation	<b>√</b>		
M	The authority, during the previous year (2022/23) correctly provided for the period for the exercise of public rights as required by the Accounts and Audit Regulations (evidenced by the notice published on the website and/or authority approved minutes confirming the dates set).	<b>√</b>		
N	The authority has complied with the publication requirements for 2022/23 AGAR.	<b>√</b>		
0	Trust funds (including charitable) – The council met its responsibilities as a trustee.	<b>√</b>		

Should you have any queries please do not hesitate to contact me.

Yours sincerely

**Andy Beams** 

**Mulberry Local Authority Services Ltd** 

## **Year-End Audit - Points Carried Forward**

Audit Point	Audit Findings	Council comments
None		